

ENDORSED  
FILED  
Superior Court of California  
County of San Francisco

MAR 27 2012

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14  
15 IN THE SUPERIOR COURT OF THE STATE OF CALIFORNIA  
16 IN AND FOR THE COUNTY OF SAN FRANCISCO

17 MONA FIELD, *et al.*,  
18 *Plaintiffs,*

19 vs.

20 DEBRA BOWEN, *et al.*,  
21 *Defendants.*

22 CALIFORNIANS TO DEFEND THE OPEN  
23 PRIMARY (*formerly known as YES ON 14-*  
24 *CALIFORNIANS FOR AN OPEN PRIMARY*),  
25 CALIFORNIA INDEPENDENT VOTER  
26 PROJECT; ABEL MALDONADO,  
27 *Intervener-Defendants.*

Case No.: CGC-10-502018

**INTERVENER-  
DEFENDANTS  
CALIFORNIANS TO  
DEFEND THE OPEN  
PRIMARY &  
INDEPENDENT VOTER  
PROJECT'S NOTICE OF  
MOTION AND MOTION  
FOR ATTORNEYS' FEES,  
AND MEMORANDUM OF  
POINTS & AUTHORITIES  
IN SUPPORT THEREOF  
[C.C.P. § 1021.5]**

DATE: May 3, 2012  
TIME: 9:30 a.m.  
DEPT: 302  
JUDGE: Hon. Harold E. Kahn

**BY FAX**

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1 TO ALL PARTIES AND THEIR ATTORNEYS OF RECORD:

2 YOU ARE HEREBY NOTIFIED THAT on May 3, 2012, at 9:30 a.m. in  
3 Department 302 of the above Court located at 400 McAllister Street, San  
4 Francisco, California 94102, Intervener-Defendants CALIFORNIANS TO DEFEND  
5 THE OPEN PRIMARY (formerly Yes on 14 – Californians for an Open Primary)  
6 and CALIFORNIA INDEPENDENT VOTER PROJECT, will move for an award of  
7 attorneys' fees under Code of Civil Procedure § 1021.5 in the amount of  
8 \$199,854.00 (plus additional amounts that may be incurred in litigation this  
9 motion), against Plaintiffs herein.<sup>1</sup>

10 The motion will be made on the ground that Movants are "successful"  
11 parties in this action within the meaning of Code of Civil Procedure § 1021.5, and  
12 that they meet all the criteria for an award of fees under that section.

13 The motion will be based upon this notice, the memorandum of points and  
14 authorities, any declarations filed herewith, the reply papers to be filed, oral  
15 argument, and the pleadings and records in this action.

16 Respectfully submitted,

17 Dated: March 27, 2012

18 NIELSEN MERKSAMER  
19 PARRINELLO GROSS & LEONI LLP



20 By: \_\_\_\_\_

21 Christopher E. Skinnell  
22 *Attorneys for Intervener-Defendants*

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28 <sup>1</sup> Intervener-Defendant Abel Maldonado does not seek an award of fees in  
this case.

1 **I. INTRODUCTION.**

2 This is a motion for attorneys’ fees under Code of Civil Procedure § 1021.5 by  
3 Intervener-Defendants CALIFORNIANS TO DEFEND THE OPEN PRIMARY  
4 (“CADOP”) and CALIFORNIA INDEPENDENT VOTER PROJECT (“IVP”)  
5 (hereafter jointly “Movants”). All criteria for such an award are met in this case.

6 This case involved an effort by Plaintiffs to block the enforcement of  
7 Proposition 14 (the Top-Two Candidate Open Primary Act, adopted by the voters at  
8 the June 2010 statewide primary election), based on the alleged unconstitutionality  
9 of two minor provisions of Proposition 14’s implementing legislation, Senate Bill 6  
10 (2009-2010 Reg. Sess.), *codified at* Cal. Stats. 2009, ch. 1 (“SB 6”). Plaintiffs  
11 sought to enjoin SB 6 and Proposition 14 in their entirety. Movants intervened in  
12 this case and successfully opposed Plaintiffs’ efforts, ultimately obtaining a  
13 published Court of Appeal opinion rejecting Plaintiffs’ claims, *Field v. Bowen*, 199  
14 Cal. App. 4th 346 (2011), and a judgment in Interveners’ favor on all causes of  
15 action alleged in the First Amended Complaint.

16 Intervener-Defendants incurred nearly \$300,000 in attorneys’ fees to litigate  
17 this case, over the course of 18 months. This sum was, in significant part,  
18 attributable to Plaintiffs’ scorched-earth approach to this litigation. The  
19 Declaration of Christopher E. Skinnell, filed herewith (¶¶ 12-13), recounts the  
20 course of this litigation and the many unnecessary and legally questionable actions  
21 taken by Plaintiffs that forced Interveners to expend resources to oppose, ultimately  
22 successfully in all instances including:

- 23 • Forcing Interveners to bring a formal motion to intervene in this case,  
24 even though long-established case law squarely supports the right of a  
25 ballot measure’s sponsors and drafters to intervene in litigation, and  
26 even though Interveners had requested a stipulation to intervention  
27 prior to filing their motion;



- 1 • Declining to *even cite* controlling case law (*Libertarian Party v. Eu*, 28  
2 Cal. 3d 535 (1980)) in its initial motion for preliminary injunction, and  
3 raising new legal theories and selectively mis-citing SB 6’s legislative  
4 history in their reply brief, thereby necessitating an extra round of  
5 briefing;
- 6 • Bringing a petition for a writ of mandate in the Court of Appeal,  
7 seeking to enjoin the implementation of Proposition 14 at an election to  
8 which Proposition 14 *did not even apply* (the January 4, 2011 special  
9 general election in Senate District 1);
- 10 • Bringing a petition for writ of mandate in the Supreme Court, seeking  
11 to enjoin the implementation of Proposition 14 at the June 2012  
12 primary election—then still more than 18 months away—rather than  
13 merely appealing the denial of the preliminary injunction in due  
14 course.
- 15 • Attempting, in four separate motions, to bring new intervening  
16 plaintiffs and claims into *every single* stage of the proceedings. These  
17 included Linda Hall’s first unsuccessful motion to intervene in the writ  
18 proceedings in the Court of Appeal, and her second unsuccessful  
19 motion to intervene on the same claims, long after the Court of Appeal  
20 decided this case on the merits. As this Court knows, her second  
21 motion sought to add frivolous, moot claims for relief that would have  
22 required this Court to ignore a binding Court of Appeal decision; and
- 23 • Refusing to stipulate to entry of judgment after the Court of Appeal’s  
24 dispositive ruling on the merits, and forcing Interveners to file a  
25 motion for judgment on the pleadings;
- 26 • Then seeking to drag out the litigation still further by moving to amend  
27 the complaint, to add Ms. Hall and her claims, after Hall’s motion to  
28 intervene was denied.

1           Such tactics, though meritless, required continuous legal research, analysis,  
2 briefing and litigation activity from Intervener-Defendants.

3 **II. ARGUMENT.**

4           Code of Civil Procedure section 1021.5 provides in relevant part:

5           Upon motion, *a court may award attorneys' fees to a successful party*  
6 *against one or more opposing parties in any action which has resulted*  
7 *in the enforcement of an important right affecting the public interest if:*  
8 *(a) a significant benefit, whether pecuniary or nonpecuniary, has been*  
9 *conferred on the general public or a large class of persons, (b) the*  
10 *necessity and financial burden of private enforcement, or of*  
11 *enforcement by one public entity against another public entity, are*  
12 *such as to make the award appropriate, and (c) such fees should not in*  
13 *the interest of justice be paid out of the recovery, if any.*<sup>[1]</sup> *With respect*  
14 *to actions involving public entities, this section applies to allowances*  
15 *against, but not in favor of, public entities, and no claim shall be*  
16 *required to be filed therefor, unless one or more successful parties and*  
17 *one or more opposing parties are public entities, in which case no claim*  
18 *shall be required to be filed therefor, . . .*

19           Section 1021.5 embodies California's "private attorney general doctrine." *See*  
20 *Woodland Hills Residents Ass'n, Inc. v. City Council*, 23 Cal. 3d 917 (1979)  
21 (*"Woodland Hills"*); *Serrano v. Priest*, 20 Cal. 3d 25 (1977) (*"Serrano III"*). The  
22 underlying purpose of the private attorney general doctrine is to encourage private  
23 enforcement of important rights affecting the public interest. *Woodland Hills*, 23  
24 Cal. 3d at 933-42.

25           If the Section 1021.5 criteria are met, a court *must* grant the fee motion. *See*  
26 *City of Sacramento v. Drew*, 207 Cal. App. 3d 1287, 1297 n.3 (1989) (*"Drew"*);  
27 *Serrano v. Unruh*, 32 Cal. 3d 621, 623-33 and n.17 (1982) (*"Serrano IV"*)  
28 (presumption that fees should be awarded if the statutory criteria are met unless the  
award would be unjust).

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<sup>1</sup> This criterion is inapplicable in this case because there was no monetary recovery. *See Santa Monica v. Stewart*, 126 Cal. App. 4th 43, 83 n.26 (2005); *Press v. Lucky Stores, Inc.*, 34 Cal. 3d 311, 318 n.5 (1983).

1           **A. CADOP And IVP Are Successful Parties In This Action.**

2           Movants are unquestionably successful parties in this action for purposes of  
3 an attorneys' fees award under section 1021.5. Plaintiffs sought an injunction  
4 against the enforcement of Proposition 14 and SB 6 in their entirety. Movants  
5 defended against these efforts and were successful at every turn, including: (1)  
6 successfully opposing a motion for preliminary injunction in this Court, (2)  
7 successfully opposing Plaintiffs' petition for writ of mandate in the California Court  
8 of Appeal for the 1st Appellate District and a motion to intervene by new parties  
9 represented by Plaintiffs' counsel,<sup>2</sup> (3) successfully opposing Plaintiffs' petition for  
10 writ of mandate in the California Supreme Court,<sup>3</sup> (4) successfully opposing another  
11 ill-conceived motion to intervene by yet other new parties represented by Plaintiffs'  
12 counsel, and obtaining a unanimous, thoroughly-reasoned, thirty-page published  
13 opinion from the Court of Appeal holding that the challenged provisions of SB 6 are  
14 facially constitutional as a matter of law,<sup>4</sup> (5) again in this Court, successfully  
15 opposing yet another motion to intervene by a party represented by Plaintiffs'  
16 counsel, and opposing Plaintiffs' tenacious efforts to amend the complaint to  
17 prolong the action; and (6) obtaining a judgment in Interveners' favor on all the  
18 causes of action stated in the First Amended Complaint. Simply put, there was no  
19 consequential part of this litigation on which Movants did not prevail. Such an  
20 unequivocal and unbroken string of victories unquestionably makes Movants  
21 "successful" parties in this action.

22           Though plaintiffs are most commonly awarded fees under section 1021.5, it is  
23 well-established that defendants are eligible for fee awards like any other successful  
24 private litigant:

25           [U]nder the proper circumstances attorney fees may be awarded to  
26 parties who successfully *defend* a public interest lawsuit. "Generally

27           <sup>2</sup> *Field v. Superior Court*, Case No. A129829 (Cal. Ct. App. 1st Dist.).

28           <sup>3</sup> *Field v. Superior Court*, Case No. S188436 (Cal.).

<sup>4</sup> *Field v. Superior Court*, Case No. A129946 (Cal. Ct. App. 1st Dist.).

1 speaking, the opposing party liable for attorney fees under section  
2 1021.5 has been the defendant person or agency sued, which is  
3 responsible for initiating and maintaining actions or policies that are  
4 deemed harmful to the public interest and that gave rise to the  
5 litigation.” [Citation.] However, to effectuate the policy of providing  
6 substantial attorney fees to successful litigants in suits enforcing  
7 important public policies, the courts “have taken a broad, pragmatic  
8 view of what constitutes a ‘successful party.’” [Citation.] . . . Thus,  
9 prevailing defendants are entitled to attorney fees upon a proper  
10 showing. [Citations.] “[S]ection 1021.5 draws no distinctions between  
11 plaintiffs and defendants as a ‘successful party.’” [Citation.] An award  
12 of attorney fees pursuant to section 1021.5 is available if a party  
13 defends an action “‘primarily to advance’” a public interest “‘rather  
14 than personal interests.’” [Citation.] [Citation.]

15 *DiPirro v. Bondo Corp.*, 153 Cal. App. 4th 150, 198-99 (2007), *rev. denied*, 2007  
16 Cal. LEXIS 12089 (Cal. Oct. 24, 2007).<sup>5</sup>

17 This is so even when, like *Movants*, the party seeking fees intervened as a  
18 defendant rather than being named as a defendant by the plaintiff. “A party who  
19 satisfies the criteria for intervention and who contributes to the success of public  
20 interest litigation should be entitled to an award of attorneys’ fees on the same  
21 terms as any other party.” *City of Santa Monica v. Stewart*, 126 Cal. App. 4th 43,  
22 82-90 (2005), *rev. denied*, 2005 Cal. LEXIS 4616 (Cal. Apr. 27, 2005) (“*Stewart*”)  
23 (overruling district court’s refusal to award fees to intervening ballot measure  
24 sponsor in post-election litigation). *See also Consumer Cause, Inc. v. Mrs. Gooch’s  
25 Nat’l Food Markets, Inc.*, 127 Cal. App. 4th 387, 402 (2005) (“an individual may  
26 fulfill his or her role as a private attorney general in a variety of ways: prosecuting  
27 an action; defending it; or *shouldering the burden of litigation after having  
28 intervened in the action.*” (emphasis added; citations omitted)); *Montgomery v.*

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<sup>5</sup> It is equally unquestionable that Plaintiffs are the “opposing” parties by whom fees are appropriately paid under section 1021.5. “An ‘opposing party’ against whom attorney fees may be awarded pursuant to Code of Civil Procedure section 1021.5 is defined broadly as ‘a party whose position in the litigation was adverse to that of the prevailing party. Simply put, an “opposing party” within the meaning of section 1021.5 is a losing party.’” *DiPirro*, 153 Cal. App. 4th at 198-99.

1 *Bio-Med Specialties*, 183 Cal. App. 3d 1292, 1296 (1986) (“Since plaintiffs would  
2 have been entitled to receive attorneys’ fees from interveners had plaintiffs  
3 prevailed against Bio-Med, interveners are entitled to recover their fees incurred in  
4 successfully defending against that claim.”).<sup>6</sup>

5 **B. Movants’ Victory Vindicated An Important Right Affecting the**  
6 **Public Interest, Conferring Significant Benefits On The Public And**  
7 **Large Classes Of Persons.**

8 There can also be no question that Movants’ victory vindicated an important  
9 right affecting the public interest and conferred significant benefits on the public  
10 and large classes of persons. As the California Supreme Court has recognized,  
11 “[E]lection law litigation inherently implicates public rights.” *Adoption of Joshua*  
12 *S.*, 42 Cal. 4th 945, 957 n.4 (2008).<sup>7</sup> This is especially so when the case resulted in a  
13 published appellate decision.<sup>8</sup>

14 More specifically, Movants’ successful defense of this lawsuit prevented  
15 Plaintiffs from obtaining a court order or judgment that would have delayed or even  
16 blocked the implementation of Proposition 14 and SB 6. California’s voters adopted  
17 Proposition 14 for the purpose of reforming their dysfunctional government, to:

- 18 • “Reduce gridlock by electing the best candidates to state office and  
19 Congress, regardless of political party;
- 20 • “Give independent voters an equal voice in primary elections; and
- 21 • “Elect more practical individuals who can work together for the common

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22 <sup>6</sup> While *Montgomery* was a decision under Civil Code § 1717, the courts have  
23 treated decisions under that section regarding who is a “prevailing” or “successful”  
24 party as relevant to the same determination under Code of Civil Procedure § 1021.5.  
25 See *Graham v. DaimlerChrysler Corp.*, 34 Cal. 4th 553, 571 (2004).

26 <sup>7</sup> See also *Wal-Mart Real Estate Business Trust v. City Council of San*  
27 *Marcos*, 132 Cal. App. 4th 614 (2005) (“*Wal-Mart*”) (overruling trial court’s refusal  
28 to award fees to ballot measure sponsors in successful defense of pre-election  
challenge to measure); *Stewart*, 126 Cal. App. 4th at 83-84 (City of Pasadena  
conceded that initiative sponsor’s successful defense of measure’s constitutionality  
conferred a significant benefit on the public).

<sup>8</sup> See *Los Angeles Police Protective League v. City of Los Angeles*, 188 Cal.  
App. 3d 1, 12 (1986) (publication of an appellate opinion provides “strong evidence”  
that the underlying suit vindicated an important public right).

1 good.”

2 Interveners’ Request for Judicial Notice in Opposition to Plaintiffs’ Motion for  
3 Preliminary Injunction, filed Aug. 30, 2010, Exhibit B, p. 19 (Rebuttal To Argument  
4 Against Proposition 14).

5 An injunction against Proposition 14 would have frustrated these purposes,  
6 and—given that the measure was opposed by virtually the entire political  
7 establishment in Sacramento (and probably in Washington as well)<sup>9</sup>—would have  
8 threatened to “insulate the Legislature from any severe reform measures directed at  
9 that branch . . . .” *Legislature v. Eu*, 54 Cal. 3d 492, 511-12 (1991) (upholding a  
10 voter-enacted legislative reform measure, term limits).

11 Second, Proposition 14 gives unaffiliated/DTS voters new constitutional  
12 rights to participate in primary elections. An injunction would have deprived 3.4  
13 million independent voters (represented by Intervener IVP) of their newly-won  
14 constitutional rights. *See* Declaration of David Takashima, filed Aug. 17, 2010, at ¶¶  
15 1-2, 4-5 and 7-12.

16 Third, Proposition 14 gives many voters who *are* registered with the qualified  
17 parties, new rights as well. Under the pre-Proposition 14 system, in districts heavily  
18 dominated by one party (*e.g.*, Democrats in San Francisco, Republicans in Orange  
19 County), voters of the other parties often had no meaningful opportunity to  
20 participate in the electoral process; the election was decided in the dominant party’s  
21 primary, in which voters registered with other parties could not vote. *See* Cal. Elec.  
22 Code §§ 2151, 13102; Maldonado Decl., ¶ 11. Proposition 14 gives those voters the  
23 ability to cast a meaningful ballot in the primary, giving them the prospect of  
24 actually affecting elections. Enjoining enforcement of Proposition 14 would have  
25 again relegated these voters to insignificant status.

26  
27  
28 <sup>9</sup> *See* Declaration of Abel Maldonado in Support of Intervention, filed Aug. 17,  
2010, ¶ 5.

1 And finally, an injunction against Proposition 14 would have deprived  
2 candidates who are not affiliated with qualified parties of the ability to participate in  
3 the primary election. The only way for such candidates to have their name placed  
4 on the general election ballot would be to proceed as an independent candidate,  
5 with signature and timing requirements that are far more burdensome than the  
6 requirements of Proposition 14.<sup>10</sup>

7 These are *exactly* the kinds of benefits to the public that merit an award of  
8 fees under Code of Civil Procedure § 1021.5. *See Stewart*, 126 Cal. App. 4th at 83-  
9 84 (ballot measure proponent’s post-election defense of measure’s constitutionality  
10 conferred significant benefits on the public); *Wal-Mart*, 132 Cal. App. 4th at 622-23  
11 (because initiative and referendum rights are some of the most precious in our  
12 democratic process, litigants who defend those rights confer a significant benefit on  
13 the public).

14 **C. The Necessity And Financial Burden Of Private Enforcement**  
15 **Make the Award Appropriate.**

16 Private enforcement was necessary in this case. While the Secretary of State  
17 did actively defend the suit, the ultimate success of the defense of this action was  
18 substantially attributable to Movants’ participation as Intervener-Defendants.  
19 California’s courts have expressly held that “private parties who cooperate with  
20 governmental officials in successful public interest litigation, *and who contribute*  
21 *significantly to the result*, may recover attorney fees under section 1021.5.” *See*  
22 *Nestande v. Watson*, 111 Cal. App. 4th 232, 240 (2003) (emphasis added).<sup>11</sup>

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24 <sup>10</sup> Compare Elec. Code § 8062 (65 to 100 signatures required to seek  
25 nomination of qualified party for statewide office) *with* Elec. Code § 8400 (1% of  
26 registered voters statewide must sign nomination papers for an independent  
candidate to run statewide); *see also* Elec. Code § 8403(a)(1) (only 60 days to  
collect signatures on independent nomination papers for statewide office).

27 <sup>11</sup> *See also Comm. to Defend Reproductive Rights v. A Free Pregnancy Ctr.*,  
28 229 Cal. App. 3d 633, 642-44 (1991); *People ex rel. Brown v. Tehama County Bd. of*  
*Supervisors*, 149 Cal. App. 4th 422, 452 (2007).

1 “An important question in determining whether the services of the private  
2 party were necessary is, ‘Did the private party advance significant factual or legal  
3 theories adopted by the court, thereby providing a material non *de minimis*  
4 contribution to its judgment, which were nonduplicative of those advanced by the  
5 governmental entity?’” *McGuigan v. City of San Diego*, 183 Cal. App. 4th 610, 635  
6 (2010) (quoting *Comm. to Defend Reproductive Rights*, 229 Cal. App. 3d at 643-  
7 44). In this case, the answer that question is an unambiguous “yes”—the Court of  
8 Appeal did adopt legal theories advanced only by Interveners, thereby warranting  
9 an award of fees.

10 In the first place, it was Interveners—and *only* Interveners—who argued that  
11 SB 6 prohibits the casting of write-in votes as well as their counting; the Secretary  
12 agreed with Plaintiffs’ interpretation of SB 6 that such votes could be cast without  
13 being counted (though the Secretary disputed Plaintiffs’ contention that such a  
14 system was unconstitutional). The Court of Appeal explicitly endorsed Interveners’  
15 interpretation on this point, holding that the Plaintiffs’/Secretary’s interpretation  
16 “raises constitutional questions.” *Field*, 199 Cal. App. 4th at 371-72.

17 Second, in rejecting the Plaintiffs’ ballot label claims, the Court of Appeal  
18 expressly cited Interveners’ thorough briefing on the ongoing rights of political  
19 parties in support of its holding that *Libertarian Party v. Eu*, 28 Cal. 3d 535 (1980),  
20 remains good law in the context of Proposition 14. This holding was “dispositive of  
21 plaintiffs’ constitutional arguments against the ‘nonqualified party preference ban’  
22 provided in Senate Bill 6” (*Field*, 199 Cal. App. 4th at 359):

23 Plaintiffs argue that *Libertarian Party* cannot be applied here because  
24 the case was based on a qualified party system that Proposition 14 and  
25 Senate Bill 6 “dismantled” by doing away with partisan primaries. *This*  
*contention is persuasively refuted in interveners’ appellate brief. . .*

26 *Id.* (emphasis added).

27 Third, it was Interveners—and *only* Interveners—who argued that the Court  
28 of Appeal had the power to resolve this case on its merits, as a matter of law,



1 without further proceedings in this Court; the Court of Appeal accepted this  
2 invitation. *Field*, 199 Cal. App. 4th at 352-53.

3 And finally, though the Secretary vigorously defended this action, Plaintiffs  
4 have argued, almost from the first day of this litigation, that the Secretary of State  
5 made several “binding” admissions regarding the unconstitutionality of Proposition  
6 14. *See, e.g.*, Plaintiffs’ Reply in Support of Preliminary Injunction, filed Sept. 7,  
7 2010, pp. 4-5. Interveners did not agree with Plaintiffs’ characterization of those  
8 statements, but such “admissions”—if credited—would have undermined the  
9 Secretary’s ability to defend Proposition 14. This, too, made it necessary for the  
10 measure’s proponents to participate in this action.

11 The “necessity” of Interveners’ participation is made all the more clear in this  
12 case by the California Supreme Court’s recent ruling that “participation by the  
13 official initiative proponents [in litigation challenging the measure’s validity]  
14 enhances both the substantive fairness and completeness of the judicial evaluation  
15 of the initiative’s validity and the appearance of procedural fairness that is essential  
16 if a court decision adjudicating the validity of a voter-approved initiative measure is  
17 to be perceived as legitimate by the initiative’s supporters.” *Perry v. Brown*, 56 Cal.  
18 4th 1116, 1151 (2011).

19 Movants also satisfy the “financial burdens of private enforcement” prong.  
20 Intervener-Defendants have incurred more than \$300,000 in attorneys’ fees to  
21 litigate this action, yet “there is no direct pecuniary benefit to [Intervener-  
22 Defendants] in the judgment.” *Galante Vineyard v. Monterey Peninsula Wat.*  
23 *Mgmt. Dist.*, 60 Cal. App. 4th 1109, 1127 (1977). Rather, Interveners joined this  
24 action to vindicate non-pecuniary interests in the good governance of California.  
25 *See generally* Decl. of David Takashima In Support of Intervention, filed Aug. 17,  
26 2010; Decl. of Allan Zaremborg In Support of Intervention, filed Aug. 17, 2010.  
27 “The financial burdens on [Movants] of litigating this matter unquestionably  
28 outweighed the organization’s ideological interest in implementing the voters’ will.

1 Numerous cases have concluded that ballot measure proponents, with no financial  
2 or personal interests at stake, qualified for section 1021.5 fee awards in actions  
3 brought to enforce those measures or qualify them for the ballot.” *Stewart*, 126 Cal.  
4 App. 4th at 90. *See also County of San Luis Obispo v. Abalone Alliance*, 178 Cal.  
5 App. 3d 848, 868 (1986) (because parties motivated by political as well as economic  
6 goals, legal victory transcended personal economic interest in the litigation).

7 **D. The Amount Of Fees Requested Is Reasonable.**

8 Movants’ fee request is reasonable and commensurate with the nature of the  
9 issues in the case, the stakes if Plaintiffs were to have prevailed, and the extensive  
10 briefing required by the tenacious, and even unreasonable, manner in which  
11 Plaintiffs prosecuted this action. Once attorneys’ fees are found to be warranted  
12 under section 1021.5, the amount of the award is calculated by the lodestar  
13 adjustment method set forth by the Supreme Court in *Serrano III*, 20 Cal.3d at 48-  
14 49. The lodestar calculation is the product of the number of hours reasonably  
15 expended on the litigation multiplied by the reasonable hourly rate for each  
16 attorney. *See e.g., Press*, 34 Cal. 3d at 322. Fees are to be awarded for all hours  
17 reasonably spent in furtherance of the litigation. *Serrano IV*, 32 Cal. 3d at 639.

18 Regarding the hours spent, this case visited every level of the State’s judicial  
19 system that it could have—this Court, on a motion for preliminary injunction; the  
20 Court of Appeal on a petition for writ of mandate and a regular appeal; the  
21 California Supreme Court on a writ of mandate; and then extensive (and  
22 unwarranted) post-remand proceedings in this Court as well. The proceedings at  
23 every level of the court system required extensive research and briefing, including  
24 opposing several motions to intervene in the Court of Appeal, the Supreme Court  
25 and again in this Court on remand.<sup>12</sup> *See Skinnell Decl.*, ¶¶ 8-14.

26  
27  
28 <sup>12</sup> Fees incurred in successfully opposing intervention are compensable. *See Richard S. v. Dep’t of Developmental Servs.*, 317 F.3d 1080, 1089 (9th Cir. 2003).

1           These briefing costs were increased by Plaintiffs’ litigation tactics. For  
2 example, Plaintiffs’ motion for a preliminary injunction failed to *even cite*  
3 controlling case law (*Libertarian Party v. Eu*, 28 Cal. 3d 535 (1980)), and their  
4 reply papers in support of that motion misrepresented the legislative record relating  
5 to SB 6, by selectively citing the Senate analyses of SB 6 (which was silent as to the  
6 effect of the write-in provisions), while ignoring the Assembly analyses that  
7 affirmatively stated that write-in voting at the general election was prohibited—the  
8 position taken by Interveners. Plaintiffs’ game-playing necessitated the filing of a  
9 sur-reply and supplemental request for judicial notice in opposition to Plaintiffs’  
10 motion for preliminary injunction. *See Skinnell Decl.*, ¶ 13(d).

11           Similarly, though the Court of Appeal decided this case on the merits as a  
12 matter of law, Plaintiffs engaged in extensive post-remand proceedings in a futile  
13 attempt to avoid the inevitable entry of judgment. They supported Linda Hall’s  
14 motion to intervene to raise new claims, and then—when that motion failed—sought  
15 to amend the complaint to add those claims. *Id.* (Ironically, it was Interveners who  
16 sought to cut the litigation short, by inviting the Court of Appeal to decide the case  
17 on the merits.)

18           Regarding hourly rates, Movants are entitled to be compensated for  
19 attorneys’ fees at rates that reflect the reasonable market value of attorneys’ services  
20 in the community. *Serrano IV*, 32 Cal. 3d at 642; *San Bernardino Valley Audubon*  
21 *Society v. County of San Bernardino*, 155 Cal. App. 3d 738 (1984). The rates  
22 claimed in this case are based on rates that private firms charge in the San  
23 Francisco Bay Area for the kind of work done in this case, and are the rates that  
24 Nielsen Merksamer was actually paid for its work on this litigation; the firm  
25 charged these rates to other paying clients for similar work as well. *See Skinnell*  
26 *Decl.*, ¶ 11. These actual rates are presumed to be reasonable. *See Guzman v.*  
27 *Unisys Corp.*, 986 F.2d 1146, 1150 (7th Cir. 1993) (“the best measure of the cost of  
28 an attorneys’ time is what the attorney could earn from paying clients. *For a busy*

1 attorney, this is the standard hourly rate.” (emphasis added)); *Welch v. Metro. Life*  
2 *Ins. Co.*, 480 F.3d 942, 946 (9th Cir. 2007) (“[B]illing rates ‘should be established  
3 by reference to the fees that private attorneys of an ability and reputation  
4 comparable to that of prevailing counsel charge their paying clients for legal work of  
5 similar complexity.” (quoting *Davis v. City of San Francisco*, 976 F.2d 1536, 1545  
6 (9th Cir. 1992)).

7 In this case, Movants are seeking the reasonable market value of the services  
8 provided by their attorneys with respect to these proceedings, and *actually paid* to  
9 those attorneys. The fees charged are \$199,854.00—two-thirds of \$299,781.00,  
10 calculated as the product of the attorney time spent and the market rates paid by  
11 Intervener-Defendants. See Skinnell Decl., ¶ 10. In addition, Movants are entitled  
12 to attorneys’ fees for bringing this fee motion. The time accrued in support of the  
13 motion in February 2012 is included in the figure provided above. Movants will  
14 provide a summary of March time in their reply papers.

15 Case law under section 1021.5 also provides that successful parties may be  
16 awarded a “multiplier” of their fees based on—among other things—the excellent  
17 results obtained, the significant benefit to the public of the victory, and the  
18 particular skill and expertise brought to the case by the successful party’s counsel.  
19 See *Serrano III*, 20 Cal. 3d at 49 (1977). Though Movants believe that they would  
20 be entitled to a multiplier under that case law, they do not seek to be awarded more  
21 than the fees that they have incurred in prosecuting this action, but seek only to be  
22 made whole.

23 **E. In The Alternative, Movants Are Entitled To Attorneys’ Fees Under**  
24 **The Equitable Private Attorney General Doctrine.**

25 The equitable private attorney general doctrine is also a separate basis for  
26 awarding petitioners their fees in this case. *Serrano III*, 20 Cal. 3d at 43; *Coalition*  
27 *for Economic Survival v. Deukmejian*, 171 Cal. App. 3d 954, 960 (1985)  
28 (codification of the California private attorney general doctrine did not eliminate

1 the judiciary's equitable authority to award fees). California courts have inherent  
2 equitable authority to award fees under this doctrine to litigants who successfully  
3 pursue public interest litigation that vindicates important constitutional rights.  
4 *Serrano III*, 20 Cal. 3d at 46 (awarding fees on an equitable basis to two public  
5 interest law organizations for securing a decision that the state's school financing  
6 system violated the California Constitution's equal protection guaranty); *see also*  
7 *Best v. California Apprenticeship Council*, 193 Cal. App. 3d 1448, 1462 n.12 (1987).

8 **III. CONCLUSION.**

9 For all of the foregoing reasons, Movants respectfully requests that the Court  
10 grant their motion for attorneys' fees, and order Plaintiffs to pay the amount of  
11 \$199,854.00.

12  
13 Dated: March 27, 2012

Respectfully submitted,

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NIELSEN MERKSAMER  
PARRINELLO GROSS & LEONI LLP



By: \_\_\_\_\_

Christopher E. Skinnell  
*Attorneys for Intervener-Defendants*

1 **PROOF OF SERVICE**

2 I am employed in the County of Marin, State of California. I am over the age  
3 of 18 and not a party to the within cause of action. My business address is, 2350  
4 Kerner Boulevard, Suite 250, San Rafael, California 94901.

5 On March 27, 2012, I caused the foregoing document described as  
6 **INTERVENER-DEFENDANT CALIFORNIANS TO DEFEND THE OPEN**  
7 **PRIMARY AND INDEPENDENT VOTER PROJECT'S NOTICE OF**  
8 **MOTION AND MOTION FOR ATTORNEYS' FEES, AND**  
9 **MEMORANDUM OF POINTS & AUTHORITIES IN SUPPORT THEREOF**  
10 **[C.C.P. § 1021.5]** to be served on the individuals listed below as follows:

11 

<b>See attached Service List</b>	
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12  
13 x **BY U.S. MAIL:** By following ordinary business practices and placing for  
14 collection and mailing at 2350 Kerner Blvd., Suite 250, San Rafael,  
15 California 94901 a true copy of the above-referenced document(s), enclosed  
16 in a sealed envelope; in the ordinary course of business, the above  
17 documents would have been deposited for first-class delivery with the  
18 United States Postal Service the same day they were placed for deposit, with  
19 postage thereon fully prepaid.

20 Executed in San Rafael, California on March 27, 2012. I declare under  
21 penalty of perjury, under the laws of the State of California, that the foregoing is  
22 true and correct.

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25 Paula A. Scott  
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***Field, et al. v. Bowen, et al.***  
**No. CGC-10-502018**

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